6 December 1982

MEMOKANDUM FOR LTG WILLIAMS

SUBJECT: Ground or Air Forces Trends (GOAT)

I have been briefed by DB-18 and CIA-SOVA on the progress and potential of the LAMM approach to producing order of battle nistories and projections. The benefits in accessible, agreed and comparable military trend data are impressive. In order to support defense policy formation during a period of difficulty for explaining DOD resource requirements, I would like to encourage use of the LAMM approach for selected opposing ground and air forces in several regions of the world. Since LAMM connotes Warsaw Pact forces, I'll offer GOAT as an acronym for other forces.

Similar views are held by some comparative force assessors throughout the Washington community. Particularly in my office and in OSD/PAE we feel the obligation to actually ask that western and third world intelligence be produced in a LAMM fashion. I believe that the apparent difficulties of management resources, and jurisdiction can be resolved in broad and conscious cooperation.

Early next year I'll offer my ideas for countries and forces which would be important to have captured in the trend analysis and statistical flexibility of a LAMM-type data base. In the meanwhile my officers will be discussing the advisable exploitation of this new approach to information on military forces with intelligence and Services contacts.

Should you wish to discuss the implications, I would be pleased to examine them with you. Your working level officers may discuss our preliminary objectives and courses of action with LTC Garrett Ruhl, X71312.

A. W. MARSHALL

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